For centuries, various foods, like honey or sugar, have been used to sweeten our food. Today, we also have a range of new sweeteners, which provide low-calorie alternatives to sugar. The EU has established strict rules about which sweeteners may be safely used and what information must be included on labels to inform consumers.

What are sweeteners and what different kinds are there?

Sweeteners are ingredients added to food to replace sugar. Some sweeteners, often called “intense sweeteners”, provide an intense sweet taste without calories, or with very few calories (for examples see Table 1). Because they are intensively sweet, only very small amounts are needed. Another widely used group of sweeteners are called low-calorie sweeteners, bulk sweeteners or “polyols” (for examples see Table 1). These sweeteners provide fewer calories per gram than does sugar (saccharose) while having the same bulk (volume, see also the article on ‘Replacing sugars’). Rules for the use of both types of sweeteners are laid down in the European Commission regulation on food additives (2008)¹, which covers “food additives, food enzymes, food flavourings and nutrients”. This directive does not apply to foods that have sweetening properties, like sugar, honey or maple syrup.

<table>
<thead>
<tr>
<th>Intense Sweeteners</th>
<th>Low-Calorie Sweeteners (Polyols)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Acesulfame K</td>
<td>Sorbitol</td>
</tr>
<tr>
<td>Aspartame</td>
<td>Mannitol</td>
</tr>
<tr>
<td>Cyclamates,</td>
<td>Isomalt</td>
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<tr>
<td>Saccharin</td>
<td>Maltitol</td>
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<tr>
<td>Thaumatin</td>
<td>Lactitol</td>
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<tr>
<td>Neohesperidine DC</td>
<td>Xylitol</td>
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<tr>
<td>Steviol glycosides</td>
<td></td>
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<tr>
<td>(from the stevia plant)</td>
<td></td>
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</tbody>
</table>

Table 1. Types of intense and low-calorie sweeteners commonly used in foods.

Why and how do we use sweeteners?

Sweeteners are used as an alternative to sugar for a number of reasons. Low-calorie sweeteners may be used by people trying to lose weight or control their weight. As sweeteners do not promote tooth decay, they can be used to sweeten things like toothpaste and dental mouthwash. Sweeteners may play a role in contributing to the healthfulness of a diet without having to sacrifice the pleasure of eating sweet foods with some evidence in humans that low-calorie sweeteners can contribute to reduced energy intake and body weight under specific conditions (see also section on ‘Are sweeteners better than sugar?’ for the conditions)²,³. Finally, certain sweeteners have a technical use, aside from their sweetening effect. For example, polyols can be used to keep things like cakes and buns moist.
What is the difference between natural and artificial sweeteners?

Natural sweeteners are extracted from plant sources (e.g. stevia) or produced by animals (e.g. honey), whereas artificial sweeteners are manufactured through industrial processing. The structure of the sweetener chemicals differ between and within the natural and artificial types of sweeteners.

How are artificial sweeteners made?

Artificial sweeteners are industrially processed from naturally occurring compounds (such as amino acids, the building sources of proteins). The manufacturing process may include fermentation as well as synthetic chemical reactions.

Are sweeteners better than sugar?

There is no consensus from current scientific evidence on whether sweeteners are better than sugar. As sweeteners comprise many different compounds (e.g. aspartame, neotame), they cannot be considered as one group to be compared with sugars in general. Whereas science is clear that negative health outcomes are associated with excessive energy intake (particularly through the overconsumption of soft drinks), benefits of sweetener uses (such as weight loss) are likely dependent on the specific circumstances in which they are consumed: the type of sweetener, a person’s BMI, in what type of food the sweetener is used (solid or liquid), the duration of time over which a sweetener is consumed, whether there are pre-existing metabolic conditions, etc. Hence, to understand whether sweeteners are better than sugar, the specific situation a person is in will have to be assessed to understand whether there may be a benefit in replacing sugar with sweeteners.

Are sweeteners safe?

According to EU law, sweeteners (like other food additives) must be authorised before use and continuously re-evaluated for their safety (in accordance with the provisions of the European Commission regulation no 257/2010). Sweeteners used by food manufacturers are usually subject to certain conditions of use. That is, the law specifies to which foods authorised and approved sweeteners may be added, and the quantities. Assessment of sweeteners is the same as for all food additives and is based on reviews of available safety data. From the available data, a maximum level of an additive that has no demonstrable toxic effect is determined. This is called the 'no-observed-adverse-effect level' (NOAEL) and is used to determine the 'Acceptable Daily Intake' (ADI) figure for each food additive and that includes intense sweeteners. The ADI provides a large margin of safety and refers to the amount of a food additive that under normal circumstances can be taken daily in the diet, over a lifetime, without any health problem. In certain cases, such as the polyols, the law does not specify a maximum level (ADI “not specified”) but stipulates that it must be used in accordance with “good manufacturing practice”, sometimes referred to in technical specifications as “quantum satis”. Manufacturers must not use more than is necessary to achieve the intended purpose. In the case of sweeteners it is expected that daily intake even in people consuming high quantities of sweetener-sweetened products falls well below the presumed toxic threshold (i.e.
scientists do not know what the toxic level in humans is, because only animal studies have been done using that specific sweetener, yet we have sufficient information from animal studies to understand how much people can ingest without any ill effects).

In order to ensure that consumers know which sweeteners have been used in the different food products, sweeteners must be labelled in a certain way. Sweeteners that can be bought in supermarkets must be labelled “...-based table-top sweetener”, where the blank is filled in by the name of the sweetener used. Foods containing intensive sweeteners are also required to state that fact on the label and to name the sweetener in the ingredients list. Polyol sweeteners must note their laxative effects, while those containing the intense sweetener aspartame should state that it is a source of phenylalanine, because people suffering from phenylketonuria cannot metabolise this amino acid.

How do sweeteners relate to our health?

From a scientific point of view, evidence on sweeteners and health effects in people indicates that sweeteners may contribute to decreased energy intake and body weight, as well as improved cardiometabolic risk factors. Further, polyols and intense sweeteners have been shown to prevent tooth decay, and EFSA acknowledges that compared to table sugar sweeteners reduce blood sugar levels after eating. However, whether lower blood sugar levels result in long-term health benefits, for instance, on diabetes, is not known as studies so far have come up with contradicting evidence.

Finally, sweeteners may be added to non-food products to modify consumer behaviour (such as in tobacco) rather than for calorie reduction purposes.

Do sweeteners make you fat?

Scientists currently do not know whether sweeteners cause weight gain. Indeed, most scientific evidence shows that sweeteners may have a role in weight management by reducing energy intake and body weight when used as a sugar replacement in the diet of adults, adolescents or children.

There have been theories that use of sweeteners causes

- sweetness habituation (i.e. getting used to sweet taste),
- increased cravings for sweetened products, and
- long-term metabolic health effects including impacts on genes through parental habits before conception,

may increase food intake and result in weight gain. However, these studies are not providing clear answers due to limited data available. Another indirect way to gain weight may be through polyols which an effect on our gastro-intestinal health through the gut bacteria; however, it has yet to be clarified whether the impact on the gut microbiota is beneficial or detrimental for humans or even biologically relevant.
Do sweeteners cause cancer?

Scientific evidence and food safety agencies agree that sweeteners do not cause cancer. Despite calls from some experts for stronger, more long-term studies on the individual sweeteners, the current scientific consensus is that there is no evidence that sweeteners cause cancer. Indeed, international food safety agencies such as the European Food Safety Agency (EFSA) and the US Food and Drug Administration (FDA) have investigated each market-authorized sweetener in detail and concluded that these sweeteners are safe for daily use. EFSA usually provides a maximum value for each authorised food additive (sweeteners are considered food additives) which is often well above the estimated intake of individual people to ensure both short-term and long-term toxicological safety.

So, what are official recommendations on sweeteners?

As sweeteners are food additives, there are no recommendations on their consumption in the same way as we have recommendations for other nutrients like carbohydrates, proteins or fats. However, with data on beneficial health effects of sweetener consumption being strongly dependent on context (e.g. your body weight, whether sweetener are used as replacement for sugar in solid or liquid foods, how long you replace sugar with sweeteners for, the type of sweeteners), expert panels supporting public health authorities agree that:

- Sweeteners may be supportive in weight loss and weight management
- There is currently insufficient evidence for an intentional, large-scale replacement of sugars in sweet products
- Non-sugar sweetened drinks should not be used as a substitute for water
- Sweeteners may be acceptable for diabetics to manage their glycemia
- Reducing sweet taste in your diet can be achieved through gradually decreasing the amount of sugar to foods and drinks, and calorie-free sweeteners may be a supportive tool in this process